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Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 SSO-00 INRE-00 NSCE-00

USIE-00 ERDA-05 CIAE-00 H-02 INR-07 IO-10 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 TRSE-00 NSC-05 /083 W
---------- 017845
O R 171305Z OCT 75
FM USMISSION NATO
TO SECSTATE WASHDC 4082 IMMEDIATE
SECDEF WASHDC IMMEDIATE
INFO USDEL MBFR VIENNA
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE
USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 5662

E.O. 11652: GDS
TAGS: PARM, NATO, MBFR
SUBJ: MBFR: OPTION III: AIR MANPOWER AND COMMON CEILING ISSUES:
SPC MEETING OCTOBER 16

REF: A) USNATO 5618 DTG 161034Z OCT 75; (B) USNATO 5444
DTG 071330Z OCT 75; C) USNATO 5440 DTG 070950Z OCT 75; D)
STATE 245479 DTG 160008Z OCT 75

BEGIN SUMMARY: UK REP, IN ABSENCE OF NEW INSTRUCTIONS, WAS
NOT ABLE TO ACCEPT THE NEW FRG WORDING FOR PARA 1 OF THE
OPTION III DRAFT GUIDANCE, RE INCLUSION OF AIR MANPOWER IN
THE COMMON CEILING WITH A SUB-CEILING ON GROUND FORCES.
HOWEVER, BELGIAN REP CONTINUED TO APPROACH THE SUBJECT AS
IF BELGIUM NOW AGREED TO INCLUDE AIR MANPOWER IN THE COMMON
CEILING, ALTHOUGH HE HAS NOT EXPLICITLY WITHDRAWN THE ALTER-
NATIVE BELGIAN PROPOSAL TO EXTEND THE NO-INCREASE COMMITMENT
ON AIR MANPOWER. FRG REP SAID BONN OPPOSED THE BELGIAN
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PROPOSAL TO ADD AT THE END OF THE FRG WORDING THAT THE ALLIES
WOULD SEEK PHASE I AGREEMENT ON THE LEVEL OF THE COLLECTIVE
COMMON CEILING. NETHERLANDS, HOWEVER, SUPPORTED THE LATTER
WORDING, AND UK WELCOMED IT. BELGIAN, US, FRG, DUTCH AND DANISH

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REPS ALL OPPOSED UK PROPOSAL THAT ALLIES SEEK PHASE I AGREEMENT
ON DATA ON INITIAL FORCE TOTALS. ACTION REQUESTED: SEE PARA 14
BELOW. END SUMMARY.

1. BELGIAN REP (WILLOT) SAID HIS AUTHORITIES HAD NOTED
THAT THE FRG VERSION OF FINAL TIC OF PARA 1 OF THE DRAFT
GUIDANCE (FIRST "OR" VERSION, PARA 1 OF TEXT IN REF A) DID NOT
CLEARLY STATE THAT THERE WOULD BE A SUBCEILING ON GROUND FORCES,
I.E., THAT THE APPROXIMATELY 700,000 MAN FIGURE WOULD BE MAINTAINED.
HE PROPOSED SPECIFYING THAT THE APPROXIMATELY 700,000 FIGURE
WAS A SUBCEILING.

2. FRG REP (HOYNCK) SAID FRG FOR TACTICAL REASONS DID NOT
WISH TO USE THE WORD "SUBCEILING" IN THE FINAL TIC OF PARA 1.
HE SUGGESTED ADDING, AFTER "700,000 MEN" THE PHRASE "AND
WHICH WILL BE MAINTAINED".

3. UK REP (BAILES) SAID HER EXISTING INSTRUCTIONS IN FAVOR
OF NON-EXPLICIT SUBCEILINGS HAD NOT CHANGED. SHE THUS CON-
TINUED TO SUPPORT THE OLD US WORDING FOR THIS TIC (FIRST
SENTENCE IN "PLUS EITHER" VERSION). SHE SAID, HOWEVER, THAT
LONDON BELIEVED THE BRACKETED BELGIAN REFERENCE TO APPROXIMATE
PARITY IN AIR MANPOWER IN THE FRG VERSION SHOULD NOT BE CON-
TAINED IN THE DRAFT GUIDANCE. LONDON HAD WELCOMED THE
BRACKETED BELGIAN FINAL SENTENCE TO THE FRG VERSION OF THE
NEED TO SEEK AGREEMENT IN PHASE I ON THE LEVELS AT WHICH
THE COMMON CEILING WOULD BE SET.

4. NETHERLANDS REP (.33 .-,) SAID THE NETHERLANDS COULD NOW
ACCEPT THE FRG WORDING FOR THIS TIC, WITHOUT THE BELGIAN
PHRASE ON APPROXIMATE PARITY IN AIR MANPOWER, BUT WITH THE
FINAL BELGIAN SENTENCE ON SEEKING AGREEMENT IN PHASE I ON
THE LEVEL OF THE COMMON CEILING. HE NOTED THAT NETHERLANDS
COULD NOW DROP THE "PLUS EITHER" VERSION (SINCE UK STILL
SUPPORTS THE FIRST SENTENCE IN THE "PLUS EITHER" VERSION,

THIS MEANS THAT THE SECOND SENTENCE ONLY MAY NOW BE DELETED).
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5. BELGIAN REP REITERATED THAT HE COULD DROP THE REFERENCE
TO APPROXIMATE PARITY IN AIR MANPOWER FROM THE DRAFT
GUIDANCE IN RETURN FOR REFERENCE TO IT IN SOME WAY IN THE
DRAFT POSITION PAPER.

6. FRG REP SAID HIS AUTHORITIES COULD NOT ACCEPT THE FINAL
BELGIAN SENTENCE ON SEEKING AGREEMENT IN PHASE I ON THE
LEVEL OF THE COMMON CEILING. THEREWAS A CONTRADICTION
BETWEEN THIS BELGIAN SENTENCE AND THE PHRASE "MIGHT BE SET"
USED IN THE FIRST SENTENCE OF THE FRG FINAL TIC WITH RESPECT
TO THE COMMON CEILING ON GROUND FORCE MANPOWER AND THE
COMBINED GROUND/AIR COMMON CEILING. (COMMENT: BELGIAN SENTENCE
IS ALSO INCONSISTENT WITH FRG APPROACH IN PARA 3 OF POSITION

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PAPER, WHICH OFFERS TWO ALTERNATIVES.)

7. UK REP ASKED FRG REF WHAT FRG MEANT IN SAYING THAT THE ALLIES WILL NOT ACCEPT "AGREED" REDUCTIONS OF AIR MANPOWER IN THE FINAL TIC DID NOT THE FRG MEAN "COMPULSORY"? FRG REP REPLIED THAT FRG DID NOT MEAN "COMPULSORY". HE THOUGHT FRG USED THE WORD "AGREED" WITH THE INTENTION OF BEING SOMEWHAT VAGUE. (COMMENT: FRG REP WAS NOT CLEAR ON WHY FRG HAD SELECTED THIS WORD.)

8. DISCUSSION LATER TURNED TO PARA 3 IN THE DRAFT POSITION PAPER (TEXT IN REF B). FOR EASE OF REFERENCE, CURRENT VERSION OF FRG END UK ALTERNATIVES TO THE US "EITHER" VERSION

OF PARA 3 ARE AS FOLLOWS (THE UK VERSION INCLUDES SLIGHT DRAFTING CHANGES MADE SINCE LAST MEETING BY UK ON PREVIOUS UK VERSION IN PARA 6 REF C):

(IN THE PHASE I AGREEMENT ALL THE DIRECT PARTICIPANTS WILL COLLECTIVELY AGREE TO A COMMON COLLECTIVE CEILING, APPROPRIATELY DEFINED, ON GROUND (AND AIR FORCE) MANPOWER PM THE AREA OF REDUCTIONS, TO BE COMPLETED IN PHASE II.THE ALLIANCE MUST HAVE REACHED AGREEMENT ON THE LEVEL OF THIS COMMON COLLECTIVE CEILING AMOUNTING TO (700,000) (900,000) MEN.

AN APPROPRIATE DEFINITION OF THE COMMON COLLECTIVE CEILING
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MUST CONTAIN THE FOLLOWING ELEMENTS:

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AMEMBASSY LONDON
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USCINCEUR

S E C R E T SECTION 2 OF 2 USNATO 5662

- AGREEMENT WITH THE EAST ON THE ESTABLISHMENT OF A
COMMON COLLECTIVE CEILING IN PHASE II;

- AGREEMENT WITH THE EAST ON THE COLLECTIVE CHARACTER
OF A COMMON CEILING (AND ON THE COLLECTIVE NATURE OF
THE REDUCTION COMMITMENTS);

- UNDERSTANDING WITH THE EAST AS TO THE LEVEL (S) OF
GROUND (AND AIR) FORCE PERSONNEL OF BOTH SIDES IN THE
AREA OF REDUCTIONS FOLLOWING PHASE I REDUCTIONS,

OR, ALTERNATIVELY, AGREEMENT WITH THE EAST ON AN
ILLUSTRATIVE FIGURE FOR THE COMMON COLLECTIVE
CEILING, SAY (700,000) (900,000) MEN ON EACH SIDE.)

OR UK VERSION

(IN ORDER TO ACHIEVE AGREEMENT ON THE SACLE OF REDUCTIONS
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NEEDED TO REACH THE COMMON COLLECTIVE CEILING, THE ALLIES
(MUST) (SHOULD) FIRST SECURE AGREEMENT WITH THE EAST ON (THE)
(PRE-) EXISTING LEVELS OF GROUND (AND AIR) FORCE MANPOWER ON
BOTH SIDES. AN APPROPRIATE DEFINITION OF THE COMMON COLLECTIVE
CEILING SHOULD CONTAIN THE FOLLOWING ELEMENTS:

(I) AGREEMENT WITH THE EAST IN PHASE I ON THE ESTABLISHMENT
OF A COMMON COLLECTIVE CEILING AS A RESULT OF PHASE
II REDUCTIONS;

(II) AGREEMENT WITH THE EAST ON THE FIGURE FOR THAT COMMON
COLLECTIVE CEILING. IN PRESENTING THE US NUCLEAR
REDUCTION PACKAGE, WESTERN PARTICIPANTS SHOULD
DESCRIBE THE LEVEL OF THEIR COMMON COLLECTIVE
CEILING OBJECTIVE AS APPROXIMATELY (700,000)
(900,000) MEN.)

9. UK REP CONFIRMED THAT HER AUTHORITIES COULD NOT ACCEPT
THE BELGIAN PROPOSAL TO CHANGE "MUST" TO "SHOULD" FIRST SECURE
AGREEMENT ON DATA FOR EXISTING FORCE TOTALS. IN THE INTEREST
OF CLARITY, UK WISHED TO CHANGE THE FIRST SENTENCE OF THE
UK VERSION TO READ: "...MUST FIRST
SECURE AGREEMENT WITH THE EAST ON THE LEVELS OF GROUND AND AIR
FORCE MANPOWER ON BOTH SIDES EXISTING BEFORE CONCLUSION OF
A PHASE I AGREEMENT." UK COULD ALSO DROP THE LAST SENTENCE
OF PARA II OF ITS VERSION.

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10. BELGIAN REP REITERATED HIS VIEW THAT AGREEMENT ON DATA ON EXISTING FORCE LEVELS, ALTHOUGH DESIRABLE, IS NOT ESSENTIAL, AND THEREFORE SHOULD NOT BE MADE A CONDITION OF THE PHASE I AGREEMENT AS IN THE UK PARA 3. UK, FRG, AND DUTCH REPS AGREED WITH THE BELGIAN REP. DANISH REP (VILLANDSEN) DID ALSO. HE NOTED THE ALLIES WOULD AT SOME TIME HAVE TO STUDY THE QUESTION OF WHAT DATA IS ESSENTIAL FOR AGREEMENT WITH THE EAST, AND HE POINTED OUT THAT THE UK HAD BEEN THE COUNTRY WHICH HAD PROPOSED PUTTING ASIDE THE MBFR WORKING GROUP STUDY OF THIS ISSUE LAST APRIL.

11. US REP CIRCULATED THE US DRAFT PARA 16 (SERVICE SUBCEILINGS) OF THE DRAFT POSITION PAPER (REF D).

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12. BELGIAN REP SAID HE DID NOT BELIEVE US MEANT THAT A "PROPORTIONATE LIMITED INCREASE" WOULD BE PERMITTED US AND SOVIET GROUND FORCES FOLLOWING REDUCTIONS. HE SUGGESTED "ADEQUATE LIMITED INCREASE" AND US REP ACCEPTED IT AD REFERENDUM.

13. UK REP POINTED OUT THAT THE US LANGUAGE DID NOT SPECIFICALLY PROVIDE FOR FLEXIBILITY IN BOTH DIRECTIONS, SINCE IT ONLY PROVIDED FOR THE "RIGHT TO INCREASE OVERALL GROUND FORCE MANPOWER" BY A LIMITED AMOUNT AND DID NOT PROVIDE FOR SIMILAR RIGHT TO INCREASE AIR MANPOWER BY A LIMITED AMOUNT. BELGIAN REP PROPOSED INSERTING AFTER "RIGHT TO INCREASE OVERALL GROUND FORCE MANPOWER" THE PHRASE "OR CONVERSELY ITS OVERALL AIR FORCE MANPOWER." HE SAID THE WORDING WOULD NOT DETRACT FROM THE FOCUS ON GROUND FORCES, SINCE IT WOULD BE IN THE INTERNAL POSITION PAPER. ALLIES CAN SETTLE ON FORMULATION WITH THE EAST LATER. UK REP SAID SIMILAR LANGUAGE MIGHT BE WORKED IN TO THE SENTENCES ON US AND SOVIET GROUND FORCES, AND INTO THE FINAL SENTENCE.

14. ACTION REQUESTED, IN TIME FOR SPC MEETING MONDAY, OCTOBER 20:

A. WASHINGTON COMMENT ON FRG REP'S SUGGESTION IN PARA 2 ABOVE.

B. GUIDANCE ON BELGIAN REP'S SUGGESTION IN PARA 13 ABOVE.

C. WE NOTE THAT THE US DRAFT PARA 16 DOES NOT REFER TO A FLEXIBILITY MARGIN FOR THE PERIOD BETWEEN THE PHASES. ALTHOUGH NO ONE HAS RAISED THIS YET, WE WOULD APPRECIATE KNOWING IF THERE WAS ANY PARTICULAR REASON FOR THIS OMISSION.STREATOR

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SECDEF INFO MBFR VIENNA
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